



BUDGET JUSTIFICATION

Fiscal Year 2012



U.S. GOVERNMENT PRINTING OFFICE
Keeping America Informed | www.gpo.gov



February 2, 2011

The Honorable Ander Crenshaw
Chairman
Subcommittee on Legislative Branch Appropriations
Committee on Appropriations
U.S. House of Representatives
Washington, DC 20515

Dear Mr. Chairman:

I have the honor to transmit herewith the appropriations request of the U.S. Government Printing Office (GPO) for FY 2012. Our request is for the Congressional Printing and Binding Appropriation and the Salaries and Expenses Appropriation of the Superintendent of Documents, which cover GPO's provision of congressional information products and services as authorized by law and our provision of public access to congressional and other Government information products through statutorily-established programs. All other GPO functions and activities—including the production of U.S. passports for the State Department as well as secure credentials for congressional and agency use, the procurement of information products and services in partnership with the private sector, the sales of Government information products and services to the public, and related operations—are financed on a reimbursable basis through GPO's business-like Revolving Fund, which is authorized through the annual Legislative Branch Appropriations bill.

GPO is requesting a total of \$148,474,000 for FY 2012. However, there is an unexpended balance of \$2,500,000 in the Salaries and Expenses Appropriation from FY 2006 that could be transferred to the Revolving Fund under current law. If the transfer is approved by the Appropriations Committees, it would reduce our overall request for new funding to \$145,974,000, which is below the level of GPO's funding currently provided by P.L. 111-242, as amended.

Our funding request is specifically designed to:

- meet projected requirements for congressional information products and services as authorized by law, including the materials required for the 2013 Presidential inauguration, and recover the shortfall in this account carried forward from FY 2009;
- fund the operation of GPO's statutory programs that provide public access to congressional and other Government information products nationwide; and
- continue the development of GPO's Federal Digital System (FDsys), which provides Congress, Federal agencies, and the public with no-fee digital access to a vast range of congressional and other Government information products, and support our Oracle-based enterprise infrastructure.

Congressional Printing and Binding Appropriation. We are requesting \$100,001,000 for this account to cover the estimated cost of congressional information products and services as authorized by law. This represents an increase of \$6,233,000 over the level provided by the current continuing resolution. Of this amount, \$1,400,000 is estimated to be required



for work to support the 2013 Presidential inaugural and \$1,390,000 is required to fund the shortfall in this appropriation carried forward from FY 2009. The balance of the increase, or \$3,443,000, includes \$2,909,000 for estimated volume increases in certain work categories offset in part by estimated volume decreases in other categories, as specified in the enclosed submission. It also includes \$534,000 for price level changes averaging .6% that are attributable to existing wage contracts and projected cost increases for materials and supplies.

Salaries and Expenses Appropriation of the Superintendent of Documents. We are requesting \$42,173,000 for this account to support public access to congressional and other Government information products through GPO's statutory information dissemination programs, most prominently the Federal Depository Library Program, a partnership involving GPO and more than 1,200 academic, public, law, and other libraries nationwide. Our request represents an increase of \$1,262,000 over the level approved in the current continuing resolution. Included in the increase is \$196,000 for mandatory pay costs (pertaining only to within-grade increases) and price level changes, \$262,000 for the level of GPO overhead required to be distributed to Salaries and Expenses programs, and \$304,000 for FDsys annual operating costs attributable to Superintendent of Documents programs. In addition, there is a \$500,000 increase for legacy systems migration and modernization costs, as well as historical digitization projects approved by the Joint Committee on Printing and involving collaboration with the Library of Congress.

Revolving Fund. We are requesting \$6,300,000 for this account, to remain available until expended, to fund essential investments in information technology development. Our request represents a decrease of \$6,482,000 from the level approved in the current continuing resolution. We are requesting \$5,000,000 to continue developing FDsys and \$1,300,000 for support for our Oracle-based enterprise infrastructure.

Mr. Chairman, we look forward to working with you and the Subcommittee in your consideration of our appropriations request for FY 2012.

Sincerely,

WILLIAM J. BOARMAN
Public Printer of the United States

Enclosure

cc: The Honorable Mike Honda
Ranking Minority Member
House Subcommittee on Legislative Branch Appropriations

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EXECUTIVE SUMMARY

A commitment to providing public access to Government information is deeply rooted in our system of Government. GPO is one of the most visible demonstrations of that commitment. For more than a century, our mission under Title 44 of the U.S. Code has been to *Keep America Informed*: to fulfill the needs of the Congress and Federal agencies for official, authentic Government information products, and to make those products available to the public.

Most Government documents today are born digital. GPO is meeting that challenge by transforming its business processes to produce, procure, and disseminate information products in the forms and formats our customers want and need in the digital age. In GPO today the Government has a unique asset that combines a comprehensive range of production and processing services, procurement facilitation, and multi-format dissemination capabilities to support the life cycle requirements of official Government information in the 21st century.

GPO has three essential functions:

- to provide expert publishing, printing, and electronic information services to all three branches of the Government;
- to provide, in partnership with Federal depository libraries, permanent public access to the printed and electronic information products of the Federal Government; and
- to sell copies of authentic printed and electronic documents and other Government information products to the general public.

We conduct all of our services in a non-partisan, service-oriented environment that emphasizes the primacy of the customer's requirements for timeliness, quality, security, and economy. GPO is committed to achieving the greatest access and equity in information dissemination to our customers. Information on all of our programs and services, as well as access to a large and growing range of Government information, is available through our home page at **www.gpo.gov**.

GPO and Congress

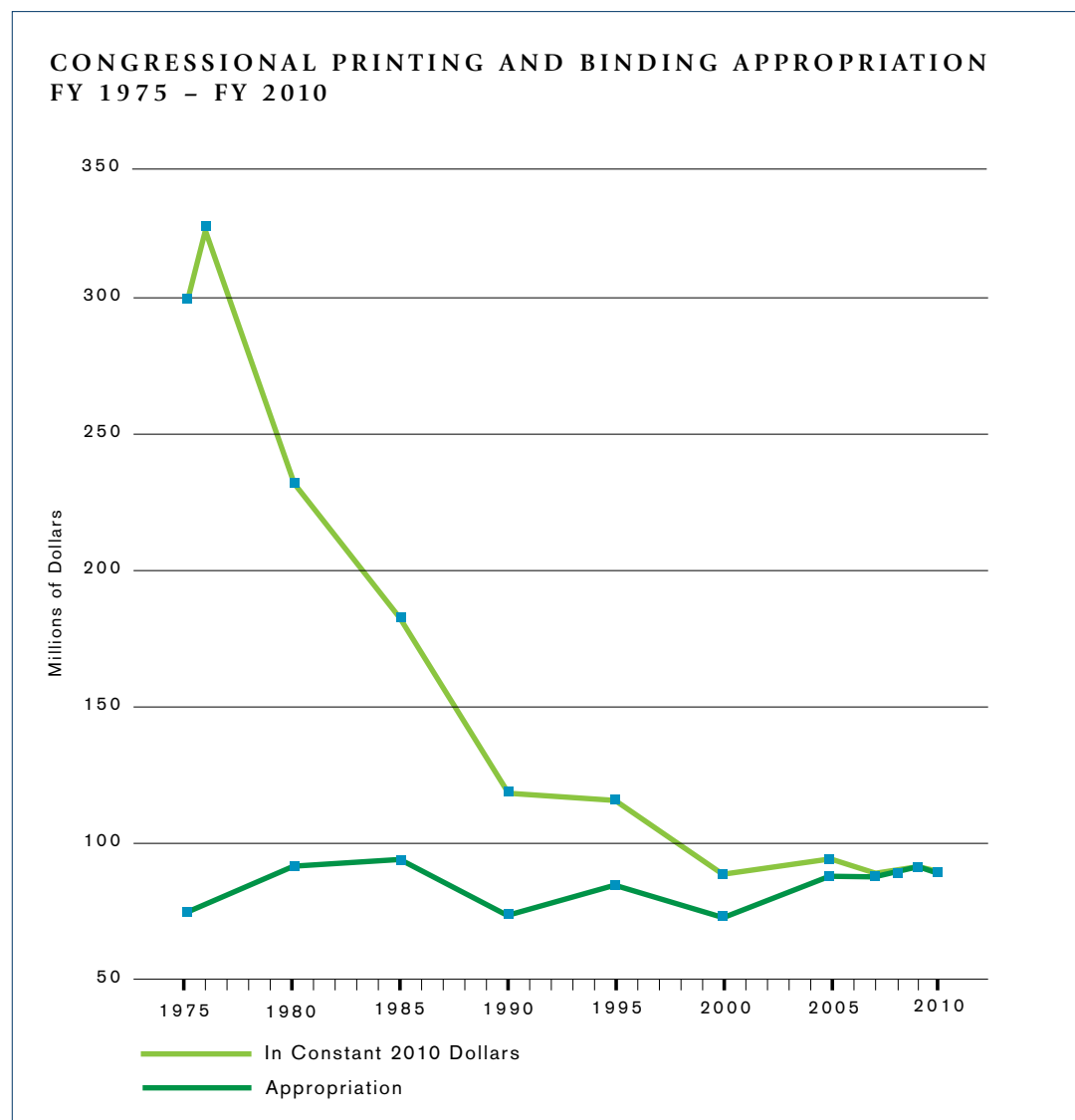
GPO provides Congress with immediate, reliable service in a work environment under its direct control. All of the work performed by GPO for Congress is funded through the annual appropriation for Congressional Printing and Binding.

GPO produces the daily and permanent editions of the *Congressional Record*, bills, resolutions, amendments, hearings, committee reports, committee prints, documents, stationery, and a wide variety of other products, in both online and print formats, that are essential to the legislative process in Congress. This work is produced through the creation and storage of electronic databases of publications for dissemination and printing, as well as the provision of online access and print-on-demand solutions.

Digitized databases containing congressional information are now GPO's essential product. Once assembled, information contained in these databases may be produced in print and made available online to the public through GPO's Federal Digital System (FDsys) (<http://fdsys.gpo.gov>) as well as other systems such as the Library of Congress's THOMAS information system. GPO is committed to supporting Congress's ongoing efforts to provide the public with access to more congressional information in the forms and formats needed by Members, staff, and the public.

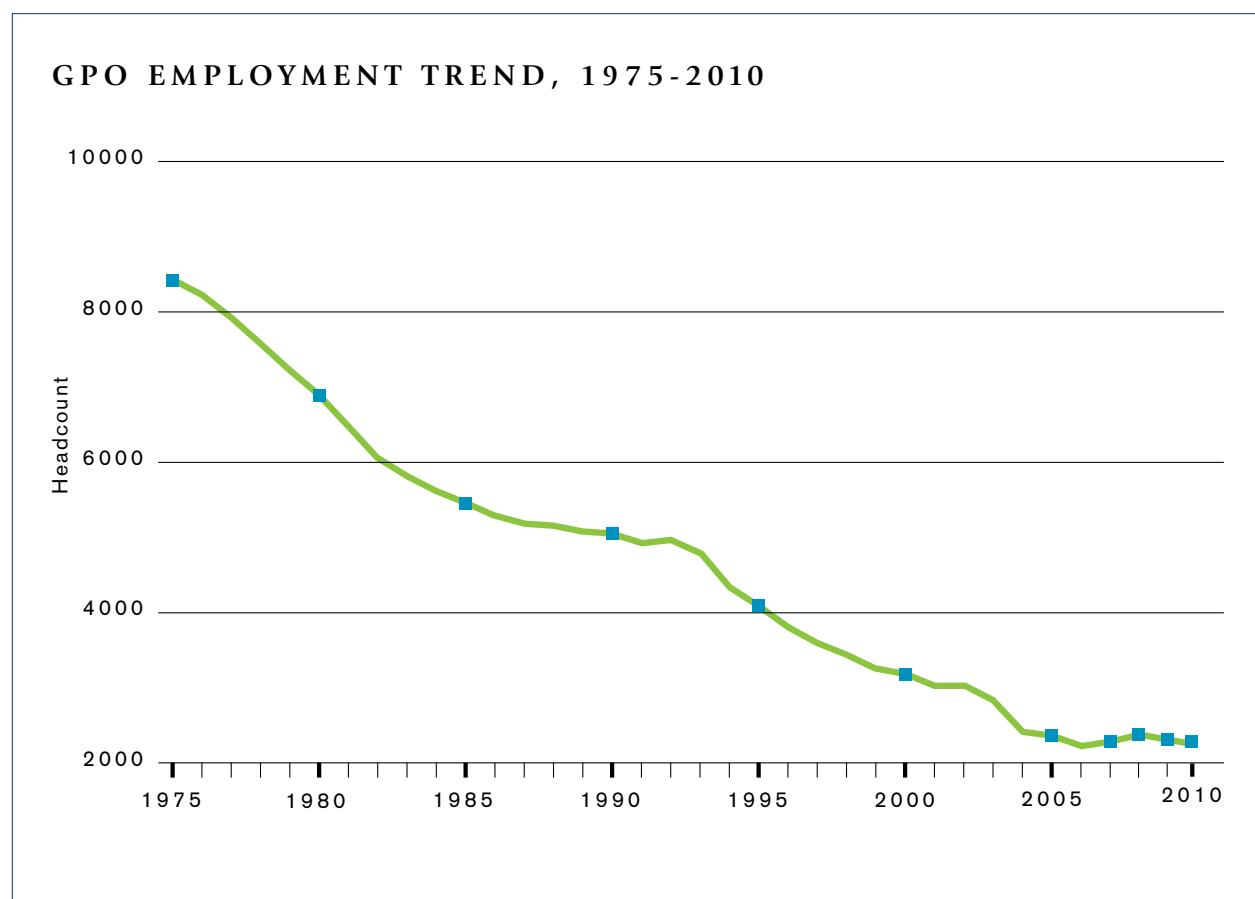
GPO Generates Savings for Congress

While there have been changes in congressional procedures over time that have resulted in changes in the cost of producing legislative information products, the introduction and use of electronic information technologies have been a key factor—and perhaps the principal contributor—in lowering the cost, in real economic terms, of these products. In FY 1975, the appropriation for Congressional Printing and Binding was \$74,800,000, the



equivalent in today's dollars of \$304,200,000. By comparison, GPO's approved funding for FY 2010 was \$93,800,000, as continued into FY2011 to date, a reduction of more than two-thirds in constant dollar terms. Productivity improvements and staffing reductions made possible through the deployment of successive generations of electronic information technology since then have yielded significant taxpayer savings.

Productivity increases resulting from technology have enabled GPO to make substantial reductions in staffing requirements while continuing to improve services for Congress. In the mid-1970's, on the threshold of our conversion to electronic photocomposition, GPO employment was approximately 8,200. Today, GPO has approximately 2,300 employees on board, a 35-year reduction of more than 70%, leaving GPO today with the smallest workforce of any time in the past century. Since 2000 alone GPO's staffing has been reduced by nearly 28%. The reduction was accomplished due to modernizing and improving GPO services.



GPO and Information Dissemination

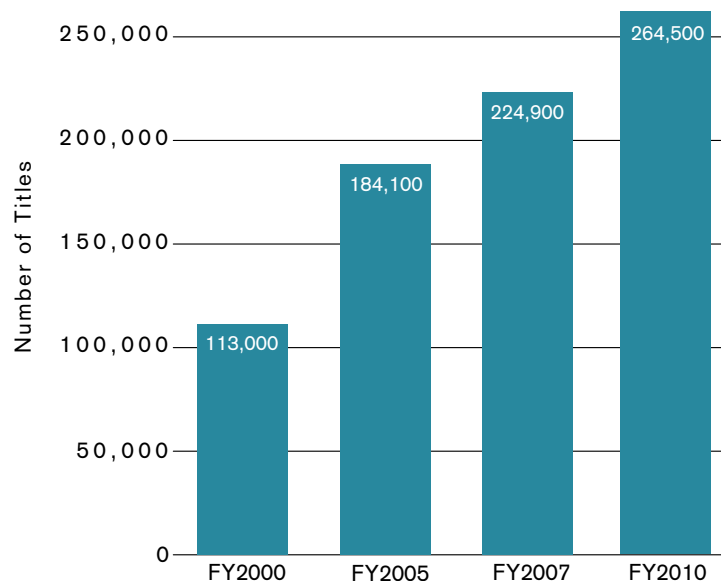
GPO carries out its mission to *Keep America Informed* through the information dissemination programs of the Superintendent of Documents. These programs are funded by the annual Salaries and Expenses Appropriation of the Superintendent of Documents, and include the distribution of publications to approximately 1,220 Federal depository libraries nationwide (averaging nearly 3 per congressional district) supported by FDsys, cataloging and indexing, distribution to recipients designated by law, and distribution to foreign libraries which provide the U.S. with copies of their official Government documents in exchange.

Established by law, GPO's Government documents site, FDsys, provides free online access to nearly a quarter million titles, including the *Congressional Record*, the *Federal Register*, Supreme Court opinions, congressional bills and reports, and other publications, from both GPO's servers and links to servers in other Federal agencies. FDsys is the only Government online service providing access to a wide range of information from all three branches of the Federal Government, and the only service providing official access to this important Government information. Currently, more than 25 million documents are retrieved from GPO's online services every month, and the number continues to grow.

GPO Achieves Savings in Information Dissemination

Formerly, GPO distributed Government documents primarily in print and related formats, including microfiche and CD-ROM. In FY 1995, the year that GPO provision of online access to Government documents via the Internet debuted, the cost of printing and distributing millions of copies of printed publications to Federal depository libraries nationwide was funded at \$18,700,000, the equivalent of \$26,900,000 in constant 2010 dollars. For FY 2012, the same function can be funded at \$9,700,000, a reduction of nearly two-thirds in constant dollar terms. GPO used the savings from reduced printing and distribution cost to pay for the establishment and operation of its online information dissemination operations, provided today through FDsys, achieving additional savings for the taxpayers and vastly expanding public access to Government information. When fully operational, FDsys will achieve further savings and even broader public access to Government information.

NUMBER OF TITLES AVAILABLE ONLINE FROM GPO FY 2000 – FY 2010



GPO FINANCES

Revolving Fund. Unlike most Federal agencies, all GPO activities are financed through a business-like revolving fund. The fund is used to pay all of GPO's costs in performing congressional and agency printing, printing procurement, and distribution activities. It is reimbursed from payments from customer agencies, sales to the public, and transfers from GPO's two annual appropriations, the Congressional Printing and Binding Appropriation and the Salaries and Expenses Appropriation of the Superintendent of Documents.

The revolving fund functions as GPO's checking account with the U.S. Treasury. GPO pays its expenses from this account either with a check or electronic transfer. The fund is reimbursed when the Treasury Department transfers money from agency appropriations accounts to the fund when agencies pay GPO invoices. This procedure also applies to the payment of transfers from the Congressional Printing and Binding and Salaries and Expenses Appropriations, and to deposits of funds collected from sales to the public.

GPO maintains a cash balance in the revolving fund that is used to pay all expenses. The cash balance fluctuates daily as payments are received from agency reimbursements, customer payments, and transfers from GPO appropriations.

Retained Earnings. Under GPO's system of accrual accounting, annual earnings generated since the inception of the revolving fund have been accumulated as retained earnings. Retained earnings make it possible for GPO to fund a significant amount of technology modernization. However, appropriations for essential investments in technology and plant upgrades are also requested annually.

Appropriated Funds. GPO's Congressional Printing and Binding Appropriation is used to reimburse the revolving fund for costs incurred in performing congressional work. The Salaries and Expenses Appropriation of the Superintendent of Documents is used to pay for costs associated with depository distribution, cataloging and indexing, statutory distribution, and international exchange distribution. The reimbursements from these appropriations are included in GPO's total revenue.

Unlike most appropriations to other Federal agencies, these appropriations are for work that GPO itself does not control. The Congressional Printing and Binding Appropriation in effect is an appropriation by Congress to cover the estimated costs of its own printing. The appropriation is made to GPO to relieve Congress of the burden of maintaining detailed accounting records for all the printing ordered from GPO both by law and by other congressional requisitions, as well as the responsibility for estimating the anticipated volume of congressional printing that is used as the basis for the appropriation.

Congress also plays a major role in controlling the rate of spending of the Congressional Printing and Binding Appropriation. GPO can transfer funds from the appropriation to the revolving fund only when it performs congressional printing. The appropriation is not available for expenditure for any purposes other than congressional printing. While GPO does its best to estimate the volume of congressional printing in any given year, that volume can change due to circumstances beyond GPO's control. GPO can affect the rate of spending under this appropriation by ensuring the efficiency of its operations.

If congressional requisitions fall short of GPO's estimate, there will be a balance remaining in the Congressional Printing and Binding Appropriation at the end of the year. If Congress's requirements exceed GPO's estimate, GPO will continue to fulfill them, and Congress will in effect spend more than it appropriated. As a result, there will be a shortfall in the appropriation for which GPO would need additional funding in a subsequent year. The shortfall would be paid out of available money—retained earnings—in GPO's revolving fund that otherwise would be available for investment in new plant and equipment. When shortfalls occur, Congress subsequently repays GPO for the excess cost of its printing to restore money to GPO's revolving fund.

Like the Congressional Printing and Binding Appropriation, the Salaries and Expenses Appropriation is available only for specific programs: depository distribution, cataloging and indexing, statutory distribution, and international exchange. The publishing activities of the Government determine the workload handled by these programs, not GPO. However, GPO affects the level of funding by ensuring the efficiency of its information dissemination operations.

FY 2010 Financial Results. For FY 2010, revenue totaled \$928,300,000, and the total operating expenses charged against GPO's budget were \$919,300,00, resulting in net operating income of \$9,000,000, excluding Other Operating Expenses. Other operating expense was a \$300,000 credit for an adjustment to GPO's long term workers compensation liability resulting in a total net income of \$9,300,000. Funds appropriated directly by Congress provided \$134,900,00, or slightly less than 15% of total revenue. All other GPO activities, including inplant printing (which includes the production of passports), procured printing, sales of publications, agency distribution services, and all administrative support functions, were financed through the revolving fund by revenues generated by payments from agencies and sales to the public.

The largest single component of GPO's annual expenses is procured printing. In 2010, the cost of procured printing totaled \$459,000,000, or about 50% of total expenses. The second largest component was personnel compensation and benefits. These totaled \$242,500,000 in 2010, or about 26% of all expenses.

GPO'S FY 2012 APPROPRIATIONS REQUEST

GPO is requesting a total of \$148,474,000 for FY 2012. However, there is an unexpended balance of \$2,500,000 in the Salaries and Expenses Appropriation from FY 2006 that could be transferred to the Revolving Fund under current law. If the transfer is approved by the Appropriations Committees, it would reduce our overall request for new funding to \$145,974,000, which is below the level of GPO's funding currently provided by P.L. 111-242, as amended.

Our funding request is specifically designed to:

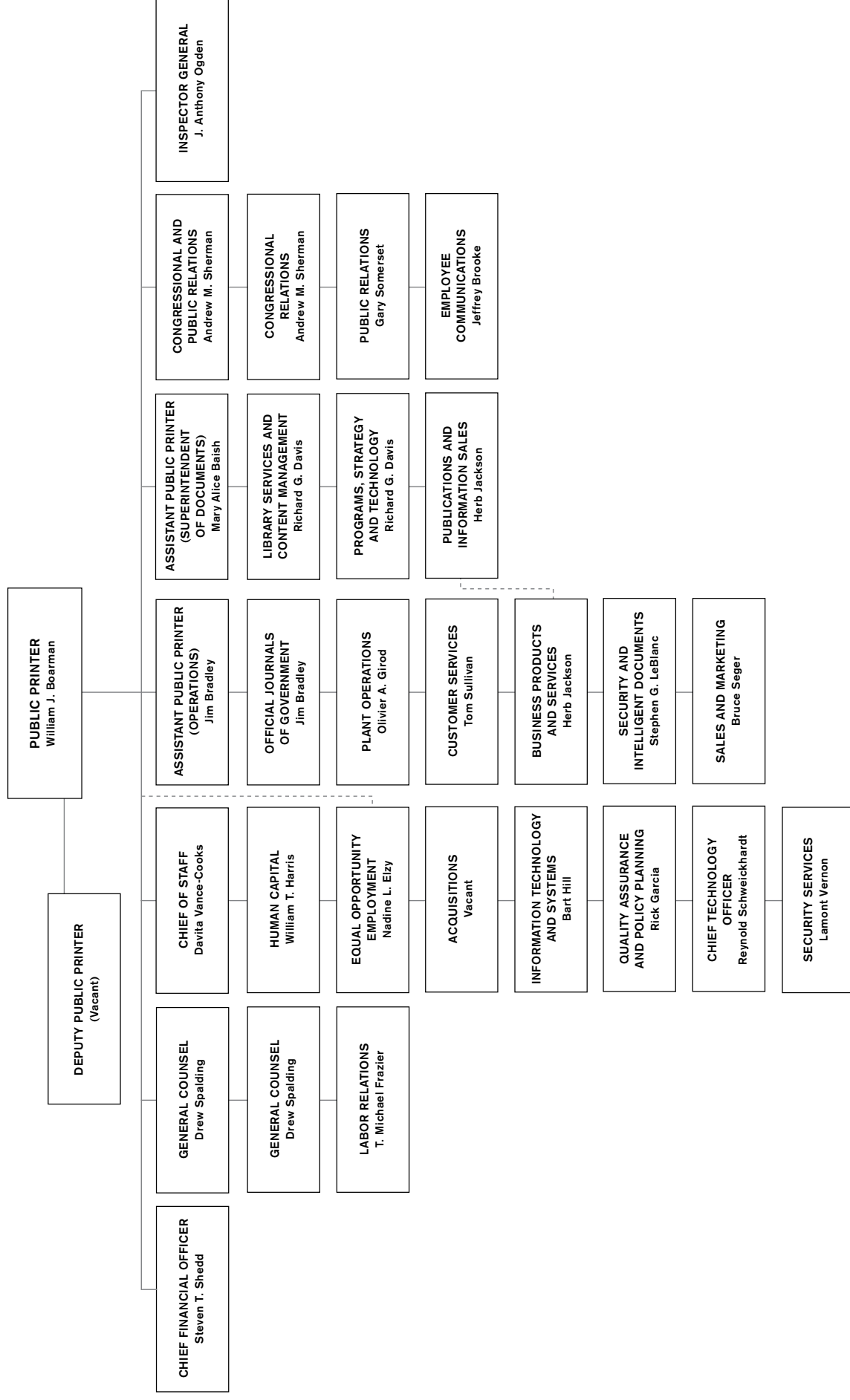
- meet projected requirements for congressional information products and services as authorized by law, including the materials required for the 2013 Presidential inauguration, and recover the shortfall in this account carried forward from FY 2009;
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GPO ORGANIZATIONAL CHART



US GOVERNMENT PRINTING OFFICE
Summary of Appropriation Estimates
(Dollars in Thousands)

<u>Appropriation Title</u>	<u>FY 2010 Actual</u>	<u>FY 2011 CR</u>	<u>FY 2012 Request</u>
Congressional Printing and Binding			
Total Appropriation	<u>\$ 93,768</u>	<u>\$ 93,768</u>	<u>\$ 100,001</u>
Superintendent of Documents Salaries and Expenses			
By Law Distribution	751	751	833
Cataloging and Indexing	10,187	10,187	10,418
Federal Depository Library	28,255	28,255	28,838
International Exchange	<u>1,718</u>	<u>1,718</u>	<u>2,084</u>
Total Appropriation	<u>40,911</u>	<u>40,911</u>	<u>42,173</u>
Revolving Fund			
Total Appropriation	<u>12,782</u>	<u>12,782</u>	<u>6,300</u>
Total Appropriations	<u><u>\$ 147,461</u></u>	<u><u>\$ 147,461</u></u>	<u><u>\$ 148,474</u></u>

FY 2011 is based on Public Law 111-242, as amended.

US GOVERNMENT PRINTING OFFICE
Staffing Summary — FTE's

<u>Appropriation Title</u>	<u>FY 2010 Actual</u>	<u>FY 2011 CR</u>	<u>FY 2012 Request</u>
Congressional Printing and Binding	-	-	-
Superintendent of Documents			
By Law Distribution	1	2	2
Cataloging and Indexing	23	31	32
Federal Depository Library	75	86	84
International Exchange	4	5	6
	<u>103</u>	<u>124</u>	<u>124</u>
Revolving Fund			
Printing and Binding	2,059	2,044	2,044
Publication and Information Sales	101	102	102
	<u>2,160</u>	<u>2,146</u>	<u>2,146</u>
 Total Agency	 <u><u>2,263</u></u>	 <u><u>2,270</u></u>	 <u><u>2,270</u></u>

GPO MISSION, GOALS, OBJECTIVES

This section describes the programmatic initiatives necessary to achieve our strategic goals and continue our mission of *Keeping America Informed*.

Vision

To offer a comprehensive range of information products and services to meet the requirements of Congress, Federal agencies, and the public.

Mission Statement

Keeping America Informed by producing, protecting, preserving, and distributing the official publications of the Federal Government.

Core Values

Our core values define the character of GPO. These values—expertise, integrity, teamwork, commitment, dependability, customer service, and respect for diversity in the workforce—transcend product and market cycles, management trends, technological change, and individual leaders.

Performance Measurement

Although GPO is not covered by the Government Performance and Results Act of 1993 (GPRA), we utilize various provisions in the act as models for implementing performance measurements, metrics, output analysis, and outcomes reporting. Each major organizational unit within GPO establishes its own scorecard, which is then integrated into a GPO-wide scorecard. GPO organization units document standard operating procedures to establish an as-is baseline and identify performance measures and metrics to aid in gap analysis. Change management processes are used for realigning outcomes and resetting baselines for continuous improvement.

GPO Organization

The principle of *Keeping America Informed* is rooted in the constitutional requirement for each House of Congress to “keep a journal of its proceedings and from time to time publish the same.” Established in 1860 after Congress had spent years of experimenting with various contract systems for fulfilling its printing and information needs, GPO today is the Federal Government’s primary centralized resource for collecting, cataloging, producing, disseminating, and preserving official information in all its forms. This work is accomplished by the following major organizational units within GPO:

Superintendent of Documents

GPO’s Superintendent of Documents is responsible for ensuring public access to Government information and has statutory authority over GPO’s information dissemination programs, including the Federal depository library program, the Cataloging and Indexing Program, the By Law Distribution Program, the International Exchange Program, the sales of Government publications to the public. In addition, the Superintendent oversees the provision of no-fee online public access to digital Government information products via GPO’s Federal Digital System.

Security and Intelligent Documents

GPO’s Security and Intelligent Documents business unit provides Federal agencies the design, production, printing, personalization, and distribution of secure credentials in secure

Government facilities operated by Government employees. It oversees the production of U.S. passports for the State Department and as well as the production of a growing family of secure credentials for Federal agencies. By integrating technologies such as microelectronic chips and antenna arrays into traditional printing processes, GPO produces products that provide secure identity credentials that reduce vulnerability to forgery and counterfeiting while expediting transaction speed and integrity. GPO's passport production facilities have achieved ISO 9001 certification. This certification is globally recognized and assures customers that GPO meets a high standard for production and quality processes.

Customer Services

Approximately 70% of the dollar value of all non-security printing requisitioned from GPO is procured by GPO from private sector printing firms nationwide on a highly competitive basis. GPO's Printing Procurement Program employs a wide range of innovative procurement vehicles to provide access to thousands of printing vendors who are able to fulfill almost any customer requirement. The program is assisted by Agency Strategic Teams located in Washington, D.C., and a nationwide network of regional offices designed to meet all of the printing and related information and services needs of GPO's Federal customers nationwide. The teams and regional offices are composed of experts in all facets of printing and Federal contracting.

Sales and Marketing

GPO's Sales and Marketing business unit focuses on extensive outreach and represents all of GPO's products and services. The Sales and Marketing department will include Central and Regional NAMS, a Marketing unit, Program Analysis and Research (PAR), and the Institute for Federal Printing and Electronic Publishing.

Official Journals of Government and Plant Operations

In coordination with liaison with Congress and the Office of the Federal Register provided by GPO's Official Journals of Government (OJG) business unit, GPO's Plant Operations business unit provides information products for Congress and the Office of the Federal Register of the National Archives and Records Administration, as well as the Office of Management and Budget within the Executive Office of the President and other Federal agencies, including the Internal Revenue Service, the Department of Homeland Security, the Department of Veterans Affairs, and the Environmental Protection Agency. Products include the daily *Congressional Record* and *Federal Register*; congressional bills, reports, hearings, documents, committee prints, laws, stationery and franks, and other legislative publications; the *Code of Federal Regulations*, *Public Papers of the Presidents*, and related documents; the annual *Budget of the U.S. Government*; and other products, in both print and electronic formats.

Publication and Information Sales

The public may purchase copies of Government publications via GPO's Online Bookstore (bookstore.gpo.gov), as well as by e-mail, phone, fax, and postal mail. GPO also works with commercial sales channels, including major bookstore chains, leading book distributors nationwide, and other information vendors, including Google, to enhance the distribution of the publications it sells. In addition to its traditional sales activities, GPO now provides Government agencies with expert advice on how to make their publications more user-friendly and commercially viable. This unit also manages the Reimbursable Services Program, which provides a variety of global order fulfillment, inventory, and list management services to Federal agencies through two distribution centers located in Pueblo, CO, and Laurel, MD.

Quality Assurance

Quality Assurance serves as GPO's focal point for providing performance measures and business intelligence to ensure that quality is embedded into all GPO processes. These include publishing, information dissemination, manufacturing, sales, and distribution. Quality Assurance tracks baselines and performance measures, and provides business intelligence support.

Goals and Objectives

Internal Controls (Shared Services)

GPO's Finance and Human Capital business units cooperate in managing GPO's payroll based on rate, time, and attendance. The initiative is to reduce manual processes and paper records while ensuring personally-identifiable information security and integrity, via appropriate IT applications, data warehousing, and interconnecting tools. GPO's Acquisitions and Plant Operations business units cooperate on inventory ordering and tracking. This initiative will also ensure that the correct invoice amount is being paid to the correct vendor for materials actually received in usable condition.

Automation of Manual Tasks

Plant Operations is working to improve the safety record for certain injury-prone tasks through automation that assists individuals in performance of required tasks, particularly in the distribution area.

Business Process Improvements

GPO has invested in a suite of Oracle-based systems for accounts payable and receivable, cost accounting, and inventory ordering and management. As the capability of the technology has matured, as well as the ability of GPO personnel to utilize the technology, the opportunity has grown to use technology to accomplish more tasks through changes in business processes and greater dependence on automated data. Additionally, measurement regarding payback on the business process improvement will become part of each improvement project.

Centralized Planning

The next phase of the GPO's COMSTAT tool will provide the ability to track customer orders produced in-house at GPO or externally, as well as to route production jobs in the print procurement queue to the internal plant operations (or vice versa) based on machine availability and due date. This helps reduce overhead costs by keeping internal resources more fully utilized while simultaneously ensuring sufficient capacity to address short-notice congressional and other essential work.

Reduction of Building Infrastructure and Overhead Costs

GPO's Environmental Services is developing chemical inventory systems and working with GPO's Acquisitions business unit to review the cost of waste hauling contracts. GPO is also improving infrastructure performance by retrofitting the steam system to improve efficiency and reduce energy costs. GPO will continue working on environmental stewardship and energy efficiency projects to improve results.

Human Capital Service Improvements

GPO continues to automate Human Capital work processes in order to improve timeliness and reduce errors. GPO is currently beginning the implementation of a system to move away from paper SF 52s to an all electronic system of Human Capital processing. These

improvements to the hiring process are a crucial step in overall improvement to human capital management at GPO. Additionally, GPO is continuing to plan for its staffing needs at the strategic level, starting this year with a comprehensive workforce analysis followed by a series of presentations and meetings with business unit leadership on workforce planning. New Human Capital consultant positions have been established to provide support to GPO managers in planning for upcoming recruitment. GPO is also working to issue an updated position management directive and in-depth position management training course as a new addition to the already robust supervisor series.

Environmental Sustainability

GPO's goal of environmental sustainability is a continuous improvement initiative throughout the agency. Since 1989, GPO has used recycled paper throughout its operations in compliance with Resource Conservation and Recovery Act, as amended, and the Joint Committee on Printing's paper specification standards, and paper meeting those standards today is available in a wide variety of environmentally preferable forms. Since 1994, GPO has used sustainable vegetable-oil based inks in production operations in compliance with Federal law. GPO's Environmental Advisory Committee is continually evaluating and identifying creative ways to improve sustainability efforts in recycling, procurement, and energy efficiency that ultimately reduce green house gas emissions. All paper, chemical, metal, and other waste from office and production operations is recycled where possible. GPO's ongoing roof replacement project is utilizing Energy Star-rated and bio-based products.

Continuity of Operations (COOP)

Because of the central role GPO's products and services perform in the legislative process and the conduct of Government overall, GPO's ability to continue its mission during a disruption in operations—which potentially could result from any number of causes ranging from inclement weather and power outages to a terrorist attack—is a significant area of concern. GPO continues to take the necessary steps to plan for and enhance its COOP posture, including conducting exercises that test alternate production scenarios and procedures for notifying essential personnel.

Printing Procurement

GPO's Printing Procurement conducted self-assessments of all six Washington DC teams and one regional office during 2010 to ensure compliance with governing guidance and procedures. GPO will continue to pursue audits of the remaining 14 regional offices/satellite offices in 2011. Additionally, Printing Procurement updated the GPO Print Procurement Regulation.

Privacy Program Manager

GPO hired a Privacy Program Manager to implement rules of conduct as well as appropriate administrative, technical, and physical safeguards that ensure Personally Identifiable Information (PII) is identified and protected within all GPO business units and GPO contractors.

GPOExpressSM

Through a competitive bidding process in FY 2010, GPO awarded FedEx Office a five-year renewal of its contract for this program. The GPOExpressSM card utilizes the FedEx Office network of more than 1,800 locations nationwide to provide Federal Government customers a convenient "quick-print" solution.

CONGRESSIONAL PRINTING AND BINDING

Including Transfer of Funds
Fiscal Year 2012

Proposed Appropriations Language:

For authorized printing and binding for the Congress and the distribution of Congressional information in any format; printing and binding for the Architect of the Capitol; expenses necessary for preparing the semimonthly and session index to the Congressional Record, as authorized by law (section 902 of title 44, United States Code); printing and binding of Government publications authorized by law to be distributed to Members of Congress; and printing, binding, and distribution of Government publications authorized by law to be distributed without charge to the recipient, [\$93,768,000] \$100,001,000: Provided, That this appropriation shall not be available for paper copies of the permanent edition of the Congressional Record for individual Representatives, Resident Commissioners or Delegates authorized under section 906 of title 44, United States Code: Provided further, That this appropriation shall be available for the payment of obligations incurred under the appropriations for similar purposes for preceding fiscal years: Provided further, That notwithstanding the 2-year limitation under section 718 of title 44, United States Code, none of the funds appropriated or made available under this Act or any other Act for printing and binding and related services provided to Congress under chapter 7 of title 44, United States Code, may be expended to print a document, report, or publication after the 27-month period beginning on the date that such document, report, or publication is authorized by Congress to be printed, unless Congress reauthorizes such printing in accordance with section 718 of title 44, United States Code: Provided further, That any unobligated or unexpended balances in this account or accounts for similar purposes for preceding fiscal years may be transferred to the Government Printing Office revolving fund for carrying out the purposes of this heading, subject to the approval of the Committees on Appropriations of the House of Representatives and Senate. (Current funding provided under P.L. 111-242, as amended.)

Base Budget Review:

Description of Program

The estimates for Congressional Printing and Binding are to provide funds to pay for the cost of printing and binding required for the use of Congress, and for printing, binding, and distribution of Government publications authorized by law to be distributed without charge to the recipient, as authorized by the provisions of chapters 7 and 9 of Title 44, U.S.C., and related statutes.

Explanations of Changes

The appropriation requested for FY 2012 is \$100,001,000. Of this amount, \$98,547,000 is requested for FY 2012 congressional printing and binding requirements. A total of \$1,454,000 is requested to reimburse GPO's revolving fund as the result of prior year shortfalls. The requirements for the Congressional Printing and Binding Appropriation for FY 2012 are described below by category.

A. Congressional Record Program. The proceedings of the Senate and House of Representatives are printed in the *Congressional Record*. Approximately 4,086 copies are printed daily. About 2,859 copies are charged to the Congressional Printing and Binding Appropriation, including about 1,018 copies distributed without charge to recipients designated by Senators. The copies that are not charged to the Congressional Printing and Binding Appropriation are delivered and charged to Government departments on requisitions and to the Superintendent of Documents for sale to subscribers. On-line access to an electronic *Congressional Record* database was initiated in 1994 pursuant to the authorization in chapter 41 of Title 44, U.S.C. After the close of each session, the daily proceedings are consolidated, indexed, and about 329 sets are printed as the permanent bound edition of the *Record*. About 109 of these sets are for congressional use and charged to the Congressional Printing and Binding Appropriation. The remaining 220 sets are for public sale, charged to departments on requisition, or distributed to regional Federal depository libraries. An estimated 32,200 pages will be required in FY 2012 and the cost will be approximately \$27,442,000.

B. Miscellaneous Publications. This item includes printed matter such as the *Congressional Directory*, Senate and House Journals, memorial addresses of Members, serial sets, and publications not carrying a document or report number, such as laws, treaties, and similar publications. An estimated \$3,436,000 will be required in FY 2012 for approximately 19,900 pages.

C. Miscellaneous Printing and Services. This item includes letterheads, envelopes, blank paper, inaugural products, miscellaneous services, blank forms, content management, and binding for both Houses of Congress. The estimate for FY 2012 is \$22,599,000 for about 129.3 million units.

D. Details to Congress. This item includes the cost for GPO employees detailed to Congress. The estimated cost for FY 2012 is \$4,083,000 for 75,600 hours.

E. Document Envelopes and Document Franks. Document envelopes are furnished to Senators and Representatives for the mailing of speeches and documents. Franks are printed individually or in sheets with perforations and are furnished to Members of

Congress for mailing documents. An estimated \$2,090,000 will be needed in FY 2012 for approximately 12.75 million envelopes, at a cost of \$1,934,200 and .95 million franks at a cost of \$155,800.

F. Business and Committee Calendars. This heading covers the printing of all House and Senate business and committee calendars, which list the actions on pending and completed legislation. An estimated \$3,802,000 will be required in FY 2012 for approximately 34,200 pages.

G. Bills, Resolutions, and Amendments. This heading covers the printing of bills, resolutions, and amendments in all forms, including the prints as introduced, referred, reported, and finally passed. The estimate for FY 2012 is \$6,984,000 for approximately 144,800 pages.

H. Committee Reports. This item covers printed reports of congressional committees on pending legislation which carry a congressional number. An estimated \$3,491,000 will be needed for about 45,600 pages in FY 2012.

I. Documents. This heading includes all classes of Senate and House documents ordered printed by Congress which carry a congressional number, such as annual reports, engineers' reports, special reports made by Government departments in response to resolutions, supplemental and deficiency estimates of appropriations, etc. The estimate for FY 2012 is \$1,034,000 for about 32,800 pages.

J. Hearings. This item covers all hearings before House and Senate committees. The estimate for FY 2012 is \$21,332,000 for approximately 296,100 pages.

K. Committee Prints. This item includes publications printed for the internal use of committees on pending legislation. The estimate for FY 2012 is \$2,254,000 for 25,500 pages.

CONGRESSIONAL PRINTING AND BINDING APPROPRIATION

Base Budget Review (Detail by Activity)
(Dollars in Thousands)

Category	2010 Actual	2011 Estimate	2012 Estimate	Change
A. Congressional Record Publications:				
Daily Record:				
Data Preparation.....	\$ 15,158	\$ 13,656	\$ 16,084	\$ 2,428
Printing.....	7,144	6,435	7,577	1,142
Subtotal.....	22,302	20,091	23,661	3,570
Record Index.....	1,997	2,162	2,098	(64)
Record Indexers.....	1,683	1,683	1,683	0
Subtotal.....	25,982	23,936	27,442	3,506
B. Miscellaneous Publications.....	3,779	4,618	3,436	(1,182)
C. Miscellaneous Printing and Services	17,926	22,938	22,599	(339)
D. Details to Congress.....	3,458	3,953	4,083	130
E. Document Env. and Franks.....	1,321	1,517	2,090	573
F. Calendars.....	3,627	2,067	3,802	1,735
G. Bills, Resolutions, & Amdts.....	6,934	7,663	6,984	(679)
H. Committee Reports.....	3,379	3,387	3,491	104
I. Documents.....	1,285	1,110	1,034	(76)
J. Hearings.....	20,818	20,256	21,332	1,076
K. Committee Prints.....	2,111	2,259	2,254	(5)
Total Obligations.....	90,620	93,704	98,547	4,843
Shortfall Previous FYs.....	4,666			
Net Shortfall.....	(1,518)	64	1,454	1,390
Appropriation.....	\$ 93,768	\$ 93,768	\$ 100,001	\$ 6,233

Note: FY 2011 is based on Public Law 111-242, as amended.

Table 2
CONGRESSIONAL PRINTING AND BINDING APPROPRIATION
Detailed Analysis of Change

Base, 2011
I. Adjustments To Base

A. Price Level Changes

- 1. Daily Congressional Record:
 - 1a. Data Preparation
 - 1b. Printing
 - Subtotal
- 2. Congressional Record Index
- 3. Miscellaneous Publications
- 4. Miscellaneous Printing and Services
- 5. Document Envelopes and Franks
- 6. Business & Committee Calendars
- 7. Bills, Resolutions, and Amendments
- 8. Committee Reports
- 9. Documents
- 10. Hearings
- 11. Committee Prints

CALCULATION OF BASE	
STAFF	AMOUNT (000)
-	\$93,768
2012 REQUEST	
-	534
-	94
-	<u>42</u>
-	136
-	12
-	20
-	130
-	12
-	22
-	40
-	20
-	6
-	123
-	13

Table 2
CONGRESSIONAL PRINTING AND BINDING APPROPRIATION
Detailed Analysis of Change

CALCULATION OF BASE		
	STAFF	AMOUNT (000)
B. Program Type Changes		\$5,699
1. Activity	-	\$4,309
a. Daily Congressional Record:		
1. Data Preparation	-	2,334
2. Printing	-	1,100
Subtotal	-	3,434
b. Record Index		(76)
c. Miscellaneous Publications	-	(1,202)
d. Misc. Printing & Services	-	(469)
e. Details to Congress		130
f. Document Env. & Franks	-	561
g. Calendars	-	1,713
h. Bills, Resolutions, & Amdts.	-	(719)
i. Committee Reports	-	84
j. Documents	-	(82)
k. Hearings	-	953
l. Committee Prints	-	(18)
2. Estimated Shortfalls	-	1,390
II. Net Increase Requested	-	6,233
III. Appropriation 2012	-	\$100,001

CONGRESSIONAL PRINTING AND BINDING

Explanation of Changes Shown on Table 2

	Staff	Amount (000)
A. PRICE LEVEL CHANGES		
The average 0.6 percent increase is due to increases in printing costs.	-	\$534
B. PROGRAM TYPE CHANGES		
1. Activity (Volume)		4,309
a. Daily Record This 17.1 increase is computed based on historical data.	-	3,434
b. Record Index This 3.5 percent decrease is computed based on historical data.	-	(76)
c. Miscellaneous Publications This 26.0 percent decrease is computed based on historical data.	-	(1,202)
d. Miscellaneous Printing and Services This 2.0 percent decrease is computed based on historical data.	-	(469)
e. Details to Congress This 3.3 percent increase is computed based on historical data.	-	130

CONGRESSIONAL PRINTING AND BINDING

Explanation of Changes Shown on Table 2

C. PROGRAM TYPE CHANGES	Staff	Amount
1. Activity (Volume)		
f. Documents Envelopes and Franks This 37.0 percent increase is computed based on historical data.	-	561
g. Business and Committee Calendars This 82.9 percent increase is computed based on historical data.	-	1,713
h. Bills, Resolutions, & Amendments This 9.4 percent decrease is computed based on historical data.	-	(719)
i. Committee Reports This 2.5 percent increase is computed based on historical data .	-	84
j. Documents This 7.3 percent decrease is computed based on historical data.	-	(82)
k. Hearings This 4.7 percent increase is computed based on historical data.	-	953
l. Committee Prints This 0.8 percent decrease is computed based on historical data.	-	(18)
2. Estimated Shortfall	-	\$1,390

CONGRESSIONAL PRINTING AND BINDING APPROPRIATION

By Object Class
(In Thousands)

Object Class	2010 Actual	2011 CR	2012 Estimate	Net Change 2011/2012
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24 Printing & Reproduction	\$93,768	\$93,768	\$100,001	\$6,233
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CONGRESSIONAL PRINTING AND BINDING APPROPRIATION

Analysis of Change to Budget Base
(In Thousands)

Object Class	Price Level Changes	Program Type Changes	Total Changes
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24 Printing & Reproduction	\$534	\$5,699	\$6,233
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CONGRESSIONAL PRINTING AND BINDING APPROPRIATION

Estimated Cost Per Unit by Category

Category	Unit 1/	2010	2011	2012
A. Congressional Record Program:				
Daily Record:				
Data Preparation.....	Page.....	475	497	500
Printing.....	Page.....	224	234	235
Subtotal.....	Page.....	699	731	735
Record Index.....	Page.....	363	379	382
Record Indexers.....	Hours.....	94	94	94
B. Miscellaneous Publications.....	Page.....	164	172	173
C. Miscellaneous Printing and Services	1,000 items...	166	174	175
D. Details to Congress.....	Hours.....	46	54	54
E. Document Env. and Franks.....	1,000 items...	145	152	153
F. Calendars.....	Page.....	106	111	111
G. Bills, Resolutions, & Amdts.....	Page.....	46	48	48
H. Committee Reports.....	Page.....	73	76	77
I. Documents.....	Page.....	31	31	32
J. Hearings.....	Page.....	69	72	72
K. Committee Prints.....	Page.....	84	88	88

1/ The unit cost per page is the number of original pages and the cost includes all Congressional copies of each category of work. The per page cost for data preparation for the Daily Congressional Record includes all composition (including file up-date and maintenance for the permanent edition) and prepress costs per original page. The cost for printing includes binding and mailing all of the copies charged to Congress. Based on an average press run of 4,086 copies, the total production cost is 12.4 cents per copping, including copies ordered by agencies, depository libraries, and for sale to the public. The rider rate for printing additional copies is 1.31 cent per copping.

CONGRESSIONAL PRINTING AND BINDING APPROPRIATION

Volume Increase or Decrease

Category	Unit	2010 Total	Increase/(Decrease)		2011 Total	Increase/(Decrease)		2012 Total
			Quantity	Percent		Quantity	Percent	
A. Congressional Record Program: Daily Record:								
Data Preparation.....	Page.....	31,900	(4,400)	(13.8)	27,500	4,700	17.1	32,200
Printing.....	Page.....	31,900	(4,400)	(13.8)	27,500	4,700	17.1	32,200
Record Index.....	Page.....	5,500	200	3.6	5,700	(200)	(3.5)	5,500
Record Indexers.....	Hours.....	18,000	0	0.0	18,000	0	0.0	18,000
B. Miscellaneous Publications.....	Page.....	23,000	3,900	17.0	26,900	(7,000)	(26.0)	19,900
C. Miscellaneous Printing and Services	1,000 items.....	107,800	24,200	22.4	132,000	(2,700)	(2.0)	129,300
D. Details to Congress.....	Hours.....	75,300	(2,100)	(2.8)	73,200	2,400	3.3	75,600
E. Document Env. and Franks.....	1,000 items.....	9,100	900	9.9	10,000	3,700	37.0	13,700
F. Calendars.....	Page.....	34,300	(15,600)	(45.5)	18,700	15,500	82.9	34,200
G. Bills, Resolutions, & Amdts.....	Page.....	151,100	8,700	5.8	159,800	(15,000)	(9.4)	144,800
H. Committee Reports.....	Page.....	46,400	(1,900)	(4.1)	44,500	1,100	2.5	45,600
I. Documents.....	Page.....	41,200	(5,800)	(14.1)	35,400	(2,600)	(7.3)	32,800
J. Hearings.....	Page.....	303,730	(20,930)	(6.9)	282,800	13,300	4.7	296,100
K. Committee Prints.....	Page.....	25,100	600	2.4	25,700	(200)	(0.8)	25,500

CONGRESSIONAL BILLINGS FOR COMMITTEES BY CATEGORY

FY 2008

House Committees	Daily Cong. Rec.	Record Index	Record Indexers	Misc. Pubs.	Misc. P&S	Details	Doc. Env.	Doc. Franks	Calendars	Bills	Reports	Documents	Hearings	Committee Prints	TOTALS
House	11,085,649	1,097,248		20,484	1,785,773	80,838	185,914		2,413,018		75,713	8,250		116	14,183,318
Clerk of House				555,875	1,956,890							40,589			5,123,038
House Members				205											982,680
H. Agriculture					78,201	53,914	848,736	133,739					449,557		581,672
H. Appropriations				6,890	118,414						17,738	545	5,410,781	500,968	6,055,336
H. Armed Services					42,415	105,371			22,127				907,640	63,318	1,140,871
H. Banking					57,249								1,052,308	61,890	1,171,446
H. Economic & Ed.					1,599								169,222		170,821
Committee on Int'l Relations				18,888	12,161								473,528	45,668	550,245
H. Gov't. Reform					3,173	20,050							812,708	7,010	842,941
H. Administration					24,750				16,052				231,504	21,078	293,384
H. Resources					772								210,033	1,740	212,544
H. Commerce				41,655	42,881	62,750			39,721				391,646	2,616	581,269
H. Judiciary					3,129								994,843	45,593	1,043,565
Committee on Gov't Reform													5,208		5,208
Post Office & Civil Service					6,448										6,448
H. Transportation					38,744	1,560							1,047,640	17,057	1,105,001
H. Rules					9,324								15,392	17,066	41,782
H. Science					56,675	43,313							413,300		513,288
H. Veteran's Affairs					247,087								284,084	46,131	577,301
H. Ways & Means				500	36,496							3,393	183,326	32,183	255,899
H. Small Business													229,711		229,711
H. Security & Coop.						5,967									5,967
H. Official Conduct				78,813	808										79,621
H. Admin. Officer				9,891	59,503						41,376	269,889	4,960	22,559	408,178
H. Admin. Officer				8,922							101,835			57,085	167,842
H. Budget				350	2,915						36,161	4,921	72,540	19,732	136,618
H. Legislative Counsel						241,174									241,174
H. Homeland Security					219	47,523							412,820	12,967	473,529
H. Intelligence				4,401	123,970								7,103		7,103
H. US China Security															128,371
Total House	11,085,649	1,097,248	0	746,875	4,709,594	662,459	1,034,650	133,739	2,490,919	0	272,823	327,587	13,779,854	974,776	37,316,173

CONGRESSIONAL BILLINGS FOR COMMITTEES BY CATEGORY

FY 2010, as of September 30, 2010

Senate Committees	Daily Cong. Rec.	Record Index	Record Indexers	Misc. Pubs.	Misc. P&S	Details	Doc.		Calendars	Bills	Reports	Documents	Hearings	Committee Prints	TOTALS
							Env.	Franks							
Senate	8,693,090	831,958	0	436,759	557,468	0	0	0	1,250,583	186,081	286,578	17,488	11,036	4,622	12,275,662
Secretary of Ser	778			304,000	1,328,725	116,080					34,872	10,977		3,563	1,798,993
Senate Members				14,183	3,142,643		633,451								3,790,277
Secy of Sen-Sergeant at Arms					1,280,876										1,280,876
S. Agriculture					13,170	68,656							129,436	8,234	219,496
S. Appropriations	29,661			150	80,211	238,089					2,180	3,901	214,453	62,415	631,059
S. Armed Services					9,222								330,460	2,105	341,787
S. Banking					5,728	104,632							1,378,586		1,488,946
S. Commerce					6,716	54,578							260,418		321,712
S. Finance				150	4,712	100,007					505		295,642	25,487	426,504
S. Foreign Relations					29,264	113,650							196,826	451,492	791,233
S. Gov't Affairs					17,334	58,806							813,847	10,130	900,117
S. Energy					5,173	124,420							223,469	44,454	397,516
S. Judiciary					52,218	59,293							1,141,912	21,856	1,275,279
S. Health, Educ., Labor					19,280	57,298							159,669	17,992	254,238
S. Environment					3,832	123,572							134,240		261,643
S. Rules				12,916	2,133									13,017	28,066
S. Democratic Policy					3,536										3,536
S. Republican Policy					13,993	59,980							14,074	4,590	73,973
S. Small Business					883								123,564		19,546
S. Aging					10,934	58,405									192,903
S. Ethics					16,308									3,035	19,342
S. Veterans Affairs					1,234	63,329							133,300		197,863
S. Legislative Counsel					7,087	234,284									241,370
S. Sergeant at Arms				350,548	364,946								4,368		719,862
S. Budget				250	32,605	54,980						4,372	142,696	5,802	240,704
S. Legal Counsel					3,050										3,050
S. Intelligence					4,741								72,328	156	77,225
S. Indian Affairs					6,385	63,554							108,562	3,761	182,262
Total Senate	8,723,528	831,958	0	1,118,955	7,024,406	1,753,612	633,451	0	1,250,583	186,081	323,631	37,242	5,888,886	682,709	28,455,041

CONGRESSIONAL BILLINGS FOR COMMITTEES BY CATEGORY

FY 2010, as of September 30, 2010

Joint Committees	Daily Cong. Rec.	Record Index	Record Indexers	Misc. Pubs.	Misc. P&S	Details	Doc. Env.	Doc. Franks	Calendars	Bills	Reports	Documents	Hearings	Committee Prints	TOTALS
Joint Committee On Printing				200	13,139							2,183	185,164	41,217	41,217
Joint Economic				150	330							2,183			200,686
Joint Taxation					2,473									136,040	138,703
Joint Committee on Inaugural Ceremonies					15,942										2,473
Total Joint Committees	0	0	0	350		0	0	0	0	0	0	4,366	185,164	177,257	383,080
Miscellaneous															
Bylaw	1,862,601		1,740,926	2,424,717	5,623,108	69,450	5,565		21,075	5,867,430	2,685,159	1,311,798	13,012	1,057,436	22,682,276
Architect of the Capitol	0	0	0	217,355	575,749	0	0	0	42,117	0	0	0	0	758	835,980
Cong.-Exec. Commiss. On China					7,860	26,152					5,427		27,838	29,414	96,691
Senate Caucus On International					848										848
Total Miscellaneous	1,862,601	0	1,740,926	2,642,072	6,207,565	95,602	5,565	0	63,192	5,867,430	2,690,585	1,311,798	40,850	1,087,609	23,615,795
TOTALS	21,671,778	1,929,206	1,740,926	4,508,252	17,957,508	2,511,673	1,673,666	133,739	3,804,693	6,053,511	3,287,040	1,680,983	19,894,753	2,922,351	89,770,089

DETAILS TO CONGRESS AS OF SEPTEMBER 30, 2009 AND 2010

	2009	2010
SENATE COMMITTEES		
Agriculture, Nutrition, & Forestry.....	1	1
Appropriations.....	4	3
Banking, Housing, & Urban Affairs.....	2	2
Budget.....	1	1
Commerce, Science, & Transportation.....	1	1
Energy.....	2	2
Finance.....	1	1
Foreign Relations.....	2	2
Governmental Affairs.....	1	1
Health, Education, Labor, & Pensions.....	1	1
Indian Affairs.....	1	1
Judiciary.....	1	1
Republican Policy.....	1	0
Special Committee on Aging.....	1	1
Veteran's Affairs	1	1
Environment.....	<u>2</u>	<u>2</u>
Total Senate Committees.....	<u>23</u>	<u>21</u>
HOUSE COMMITTEES		
Government Reform.....	1	1
Commission on Security & Cooperation in Europe.....	1	1
Select Committee on Homeland Security.....	2	1
China Commission.....	0	0
House Armed Services.....	1	2
Energy and Commerce.....	1	1
Agriculture.....	<u>1</u>	<u>1</u>
Total House Committees.....	<u>7</u>	<u>7</u>
MISCELLANEOUS		
House Law Revision Counsel.....	0	1
House Legislative Counsel.....	4	4
Congressional Service Center (CRS).....	1	1
Senate Enrolling Clerk.....	1	1
Senate Legislative Counsel.....	4	4
Senate Official Reporters.....	1	1
Senate Service Department.....	2	1
Congressional Oversight Panel.....	1	1
House Enrolling Clerk.....	<u>1</u>	<u>1</u>
Total Miscellaneous.....	<u>15</u>	<u>15</u>
SUMMARY		
Senate Committees.....	23	21
House Committees.....	7	7
Miscellaneous.....	<u>15</u>	<u>15</u>
	<u>45</u>	<u>43</u>

**OFFICE OF SUPERINTENDENT OF DOCUMENTS
SALARIES AND EXPENSES**

Including Transfer of Funds
Fiscal Year 2012

Proposed Appropriation Language

For expenses of the Office of Superintendent of Documents necessary to provide for the cataloging and indexing of Government publications and their distribution to the public, Members of Congress, other Government agencies, and designated depository and international exchange libraries as authorized by law, [\$40,911,000] \$42,173,000: Provided, That amounts of not more than \$2,000,000 from current year appropriations are authorized for producing and disseminating Congressional serial sets and other related publications for fiscal years [2009 and] 2010 and 2011 to depository and other designated libraries: Provided further, That any unobligated or unexpended balances in this account or accounts for similar purposes for preceding fiscal years may be transferred to the Government Printing Office revolving fund for carrying out the purposes of this heading, subject to the approval of the Committees on Appropriations of the House of Representatives and Senate. (Current funding provided under P.L. 111-242, as amended.)

Base Budget Review:

Description of Programs: The Salaries and Expenses Appropriation of the Superintendent of Documents provides for: (1) the Federal Depository Library Program (FDLP); (2) the cataloging and indexing of Government publications; (3) the distribution of certain Government publications to Members of Congress and other Government agencies, as designated by law; and (4) the distribution of Government publications in the International Exchange Program.

A total of \$42,173,000 is requested for this appropriation for FY 2012, an increase of \$1,262,000 over the level of funding approved by the Public Law 111-242, as amended. The request for FY 2012 includes funding for 124 full-time equivalents (FTE's), the same number approved for FY 2010 and FY 2011.

Federal Depository Library Program

As authorized by chapter 19 of Title 44, U.S.C., the mission of the FDLP is to disseminate information products from all three branches of the Federal Government to over 1,200 libraries nationwide designated as Federal depositories directly by law or as depositories by their Representatives and Senators. Federal depository libraries maintain and provide free public access to these information products. Included in this Program is the provision of free online access to Government publications provided under the authority of chapter 41 of Title 44, U.S.C., via GPO Access (www.gpoaccess.gov) and its successor service, GPO's Federal Digital System (FDsys) (www.fdsys.gov). Operating expenses for FDsys have increased by \$304,000 for FY 2012.

In FY 2010, approximately 8,200 tangible titles were distributed to Federal depository libraries, totaling almost 2 million copies distributed. In keeping with the direction of the Legislative Appropriations Act for FY 1996, GPO is continuing to transition the FDLP to a predominantly electronic basis. The total number of titles available to the public online via GPO Access and FDsys is approximately 508,000. GPO is currently migrating all GPO Access content to FDsys, and FDsys will then house the entire collection of online titles, in addition to all new titles subsequently added. As GPO adjusts its workflows and operations to accommodate a primarily electronic FDLP, the costs of the program are increasingly related to identifying, acquiring, cataloging, linking to, authenticating, modernizing, and providing permanent public access to electronic Government information, which involves recurring costs.

As part of the appropriation request for the FDLP for FY 2012, GPO is seeking funding of \$ 500,000 for further enhancements of legacy computer systems supporting the FDLP, that are currently undergoing a modernization process to stabilize their platforms. These are systems that are beyond the scope of FDsys implementation at GPO, but are critical for enabling the dissemination of information to depository libraries. This work is now part of an effort to meet additional requirements of the library community to improve upon business processes. *Further*, this is part of an ongoing effort at modernization that has been funded in the past. Currently in this process, GPO is migrating all legacy applications to a current and stable hardware solution. Five of the systems are being worked together, because the systems are so closely interrelated. Funding is requested to build upon the work GPO is doing to migrate the systems from a legacy platform and meet additional requirements and enhancements put forth by the FDLP community.

Cataloging and Indexing Program

Under the requirements of sections 1710 and 1711 of Title 44, U.S.C., GPO is charged with preparing catalogs and indexes of all publications issued by the Federal Government that are not confidential in character. The principal publication is the Web-based Catalog of U.S. Government Publications (<http://catalog.gpo.gov>). GPO's goal is to expand this catalog to a more comprehensive title listing of public documents, both historic and electronic, to increase the visibility and use of Government information products. Activities in support of this goal include work on the creation of MARC21 (Machine Readable Cataloging) records for current materials, projects to increase the born-digital harvesting effort for newly created U.S. Government information products and expanding the Cataloging Record Distribution Project that now includes 75 of the 1,220 Federal depository libraries.

International Exchange Program

As authorized by Section 1719 of Title 44, U.S.C., and pursuant to international treaty establishing the exchange of official publications, GPO distributes tangible U.S. Government publications to foreign governments that agree to send to the United States similar publications of their governments for deposit at the Library of Congress (LOC). LOC designates the publications to be distributed abroad and GPO performs the actual distribution.

By-Law Distribution Program

Under various provisions of Title 44, U.S.C., GPO distributes certain tangible publications to recipients designated by law. For example, two or more copies of every publication printed are provided to LOC, regardless of whether the publication is distributed to the Federal depository libraries. The National Archives and Records Administration (NARA) is entitled to receive 3 copies of every publication printed. On behalf of the Department of State, GPO distributes copies of publications to foreign legations. GPO also maintains mailing lists for by-law distribution of specific publications.

**US GOVERNMENT PRINTING OFFICE
SUPERINTENDENT OF DOCUMENTS
SALARIES AND EXPENSES**

Analysis of Change 2011 to 2012
(Dollars in Thousands)

2012 Agency Request	
FTE	Amount
FY 2011*	124 \$ 40,911
Mandatory pay and Related Costs	
Within-grade increases FY 2012	116
Decrease of one workday	(38)
Total Mandatory Pay and Related Costs	78
Total Price Level Changes	118
Increase in Library's Portion of Overhead	262
Increase in FDSys Content Management	304
Program/Project/Activity Increases for FY'12	
FDLP Legacy Systems Migration & Modernization	500
Total Increase Over 2011	- 1,262
Total 2012 Appropriation	124 \$ 42,173

* FY 2011 is based on Public Law 111-242, as amended.

**US GOVERNMENT PRINTING OFFICE
SUPERINTENDENT OF DOCUMENTS
SALARIES AND EXPENSES**

Summary by Object Class
(Dollars in Thousands)

Object Class	FY 2010 Actual (1)	FY 2011 CR	FY 2012 Requested	FY 2011/2012 Net Change	
<u>Breakdown by Program</u>					
By-Law Distribution	\$ 751	\$ 751	\$ 833	\$ 82	(2)
Cataloging and Indexing	10,187	10,187	10,418	231	(2)
Federal Depository Library	28,255	28,255	28,838	583	(2)(3)
International Exchange	1,718	1,718	2,084	366	(2)
Total Budget	\$ 40,911	\$ 40,911	\$ 42,173	\$ 1,262	
<u>Breakdown by Object Class</u>					
11 Personnel Compensation	\$ 8,329	\$ 9,937	\$ 9,998	\$ 61	(4)
12 Personnel Benefits	2,217	2,782	2,799	17	(5)
21 Travel	209	256	259	3	(6)
22 Transportation of Things	1,312	1,972	1,996	24	(6)
23 Rents Communications and Utilities	42	1	2	1	
24 Printing and Reproduction	9,495	9,669	9,680	11	(6)
25 Other Services	18,602	15,863	17,003	1,140	(7)(8)
26 Supplies and Materials	687	403	408	5	(6)
31 Equipment	18	28	28	-	(6)
Total Budget	\$ 40,911	\$ 40,911	\$ 42,173	\$ 1,262	

(1) Actual and obligated expenditures against the 2010 S&E Appropriation through 09/30/10.

(2) Reflects salary, price level, and overhead expense increases.

(3) In addition to the salary, price level, and overhead expense increases, Others Services includes FY'12 requests of \$500K for Migration and Modernization of FDLP Legacy Systems.

(4) Reflects merit and pay increases for FY'12 and includes allowances for salary lapses that will occur

(5) Reflects anticipated benefit expenditures based on Personnel Compensation figure.

(6) Reflects requested funds price level increases for FY'12.

(7) Price level increase for requested miscellaneous expenses, including those identified in footnote 4 above. Also includes estimated overhead and FDSys content management expenses.

(8) In addition to the requested funds for FY'12, \$1.5M in transfer funds will be used to cover the expenses of FY'11 Requested Projects/Activities. This is under the approval that any unobligated or unexpended balances in this account or accounts for similar purposes for preceding fiscal years may be transferred to the Government Printing Office revolving fund for carrying out the purposes of this heading, subject to the approval of the Committees on Appropriations of the House of Representatives and Senate. (Legislative Branch Appropriations Act, 2010, P.L. 111-68)

US GOVERNMENT PRINTING OFFICE
REVOLVING FUND
Fiscal Year 2012

Proposed Appropriations Language:

For payment to the Government Printing Office Revolving Fund, [\$12,782,000] \$6,300,000, to remain available until expended, for information technology development[, facilities repair, workforce retraining,] [and continuity of operations]: Provided, That the Government Printing Office is hereby authorized to make such expenditures, within the limits of funds available and in accordance with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 9104 of title 31, United States Code, as may be necessary in carrying out the programs and purposes set forth in the budget for the current fiscal year for the Government Printing Office revolving fund: Provided further, That not more than \$7,500 may be expended on the certification of the Public Printer in connection with official representation and reception expenses: Provided further, That the revolving fund shall be available for the hire or purchase of not more than 12 passenger motor vehicles: Provided further, That expenditures in connection with travel expenses of the advisory councils to the Public Printer shall be deemed necessary to carry out the provisions of title 44, United States Code: Provided further, That the revolving fund shall be available for temporary or intermittent services under section 3109(b) of title 5, United States Code, but at rates for individuals not more than the daily equivalent of the annual rate of basic pay for level V of the Executive Schedule under section 5316 of such title: Provided further, That activities financed through the revolving fund may provide information in any format: Provided further, That the revolving fund and the funds provided under the headings ``Office of Superintendent of Documents" and ``Salaries and Expenses" may not be used for contracted security services at GPO's passport facility in the District of Columbia. (Current funding provided under P.L. 111-282, as amended.)

Base Budget Review:

By law, GPO's revolving fund is used to finance GPO's printing, print procurement, and sales of Government publications operations. Apart from passport production, over 70 percent of GPO's printing revenue is from agencies for work procured by the GPO to the private sector printing industry through the Print Procurement Program. The majority of the Government's printing needs are effectively satisfied through this procurement activity because the highly competitive process provides access to the vast resources, expertise, and specialization within the commercial sector. The Program competitively acquires products and services from the private sector through various types of procurement vehicles tailored to the specific needs of customers. It competitively buys products and services from more than 2,000 private sector firms in all 50 States every year. It is one of the Government's most successful procurement programs, assuring the most cost-effective use of the taxpayers' printing dollar. For our customers in Federal agencies, we will continue to provide traditional printed products and services through private sector vendors using GPO's experience and buying power to create the best value for taxpayers, and are offering customers more flexibility in choosing and working directly with

GPO's plant facility provides electronic information systems and print production technologies to support the information product needs of Congress and Federal agencies. GPO produces the *Congressional Record* overnight when Congress is in session, and bills, hearings, documents, reports, and committee prints in time to support Congress' legislative needs. Also produced in the plant are the *Federal Register*, the *Code of Federal Regulations*, passports (both in Washington, DC, and GPO's passport production facility at the Stennis Space Center, MS), and other key Government documents, such as the annual *U.S. Budget*. With few exceptions, paper used by GPO and its contractors meets or exceeds Federal recycled paper requirements and all GPO printing inks utilize vegetable oil in accordance with the Vegetable Ink Printing Act of 1994.

By law, GPO offers Government publications for sale to the public. Thousands of titles are available for sale at any given time, including books, CD-ROMs, and other electronic formats. Some titles are also available in e-book format through GPO's partnership with Google. GPO's publications sales program provides the public with a wide variety of low cost consumer-oriented publications as well as congressional documents and executive and judicial publications. Documents can also be ordered through GPO's secure Online Bookstore site at <http://bookstore.gpo.gov>. Free low-cost publications are distributed through the Federal Citizen Information Center in Pueblo, CO. GPO also provides publications distribution services for Federal agencies on a reimbursable basis.

REVOLVING FUND PROJECT REQUESTS

For FY 2012, GPO is requesting a total of \$6,300,000 for the revolving fund, to remain available until expended, for the following projects:

Federal Digital System (FDsys)	\$ 5,000,000
GBIS (Oracle) initiatives	<u>1,300,000</u>
Total	<u>\$6,300,000</u>

Federal Digital System (FDsys) (\$5 million) GPO's Federal Digital System, became the official system of record for Federal Publications as planned in 2010. All GPO Access content has been migrated to FDsys, and new publications are being posted to the site daily. In 2011, we plan to introduce the first increments of Congressional and agency content submission, further streamlining the data management processes. In 2012, we will be further extending the submission functionality and integrating FDsys with the updated and enhanced composition system, the Composition System Replacement (CSR).

GPO Business Information System (\$1.3 million) GPO's GBIS is the agencies enterprise financial information system. The major increment of capability was launched in 2009, followed by smaller increments to add functionality and business efficiencies. The benefits of GBIS were well recognized in 2010. Additional business process re-engineering efforts are planned for future increments of GBIS. These will include improved and integrated production inventory tracking and control, and improved reporting.

US GOVERNMENT PRINTING OFFICE
REVOLVING FUND
 Analysis of Change
 (Dollars in Thousands)

	FY 2012 Agency Request	
	FTE	Amount
Obligational Authority, FY 2012	2,146	\$ 938,574
Non-recurring Costs - Equipment to be obligated in FY 2011	-	(30,200)
Mandatory Pay and Related Costs		
Annualization of pay raise for union contracts FY 2012	-	1,313
One Less Workday in FY 2012		(1,371)
Within Grade increases FY 2012	-	1,604
Projected increase in personnel benefits	-	999
Total Mandatory Pay and Related Costs	-	2,545
Price Level Changes	-	8,168
Program Increases		
Capital expenditures equipment, systems, and facilities	-	15,000
Capital Items to be funded by an appropriation:		
(1) Federal Digital System (FDsys)	-	5,000
(4) GBIS (Oracle) Initiatives	-	1,300
Total Capital Items to be Funded by an Appropriation	-	6,300
Net Increase Requested	-	1,813
Total Budget FY 2012	2,146	940,387
Total Offsetting Collections	-	934,087
Total Appropriation FY 2012		\$ 6,300

**US GOVERNMENT PRINTING OFFICE
REVOLVING FUND**

Summary by Object Class
(Dollars in Thousands)

Object Class	FY 2010 Actual	FY 2011 Cont. Res.	FY 2012 Request
11 Personnel Compensation	\$ 177,864	\$ 175,020	\$ 176,211
12 Personnel Benefits	50,999	52,763	54,117
21 Travel	1,489	1,478	1,496
22 Transportation of Things	8,692	9,557	9,672
23 Rents Communications and Util	16,591	18,552	18,775
24 Printing and Reproduction	462,588	485,035	490,856
25 Other Services	30,145	33,622	34,025
26 Supplies and Materials	128,441	132,347	133,935
31 Equipment	14,475	30,200	21,300
Total Budget	\$ 891,284	\$ 938,574	\$ 940,387

FY 2011 is based on Public Law 111-242, as amended.

US GOVERNMENT PRINTING OFFICE
WOMEN/MINORITY OUTREACH
FY 2010 Report

Printing Procurement			
Number of Women & Minority Contractors	Number of Orders	Dollar Volume	Percent of Orders
938	16,461	\$ 51,925,883	17.02%
Acquisitions			
Number of Women & Minority Contractors	Number of Orders	Dollar Volume	Percent of Orders
26	666	\$ 3,420,027	15.10%
Total			
Number of Women & Minority Contractors	Number of Orders	Dollar Volume	Percent of Orders
964	17,127	\$ 55,345,910	17.63%